28 September 2021		ITEM: 8
Licensing Committee		
Taxi Licensing Policy		
Wards and communities affected:	Key Decision:	
All	Key	
Report of: Paul Adams –Licensing Manager		
Accountable Assistant Director: Leigh Nicholson, Assistant Director Planning, Transport and Public Protection		
Accountable Director: Julie Rogers, Director of Public Realm		
This report is: Public		

# **Executive Summary**

The DFT have published the Statutory Taxi and Private Hire Vehicle Standards which sets out the minimum standards for licensing authorities to apply with regards to certain aspects of taxi licensing. A policy has been developed that brings together the Council's existing policies and procedures into one policy document, reviewing areas of existing policy to ensure that the minimum standards are met.

### 1. Recommendation(s)

### 1.1. That the Committee -

- (a) Considers the consultations response as in Appendix B; and
- (b) Agrees the Taxi Licensing Policy as attached at Appendix A, and recommends to Full Council that it be adopted and implemented to come in to effect, on a date that is at least 2 months after adoption.

# 2. Introduction and Background

- 2.1 In July 2020 the Department for Transport published its Statutory Taxi and Private Hire Vehicle Standards which sets out the minimum standards for licensing authorities to apply with regards to certain aspects of taxi licensing.
- 2.2 The main aspects of the standards are:
  - Administering the licensing regime including a local licensing policy.

- Decision making including training of decision makers.
- Gathering and sharing information. Including the use of the Disclosure and Barring Service (DBS) checking process, and sharing of information with other licensing authorities
- Fit and proper test including relevance of criminal convictions
- Minimum requirements for driver licensing.
- Criminality checks for vehicle licence holders
- CCTV in vehicles
- Criminality checks for operator licences
- Operator record keeping requirements
- 2.3 Thurrock Council has a number of policies, procedures and conditions that relate to the licensing of Hackney Carriage Vehicles and Drivers, Private Hire Vehicles, Drivers and Operators.
- 2.4 In order to meet the recommendation that all licensing authorities make publicly available a cohesive policy document that brings together all their procedures on Taxi and Private Hire vehicle licensing. A single policy document titled Hackney Carriage and Private Hire Licensing Policy has been created, attached as **Appendix A**.
- 2.5 This policy updates the existing Statements of Policy and Guidelines relating to the relevance of Convictions, Formal/Simple Cautions, Complaints and /or other matters, that has been updated to reflect the assessment of previous convictions provided in the standards..
- 2.6 The Private Hire Driver Conditions have been updated to reflect the timeframe and scope that notifications of convictions etc. need to be made to Council. The driver dress code has also been updated.
- 2.7 The current driver's licence pre application requirements are as follows:
  - be aged 21 or over
  - have held a UK or EU driving licence for at least 3 years
  - have the right to work in the UK.
  - have no relevant convictions or have been determined by the licensing sub-committee to be a fit and proper person.
  - be medically fit to DVLA Group 2 Standard.
  - pass a knowledge test of roads and landmarks in Thurrock
  - pass a PATS training course
  - undertaken the Council's CSE and safeguarding training
- 2.8 The additional pre licensing requirements have been added which is in line with the standards:
  - Sign up to the DBS update service (after the initial DBS check has been completed).

- The requirement for a Certificate of Good Conduct has been updated to be in line with the national standards.
- Have been checked against the National Anti-Fraud Network (NAFN)
  database on refusals and revocations of hackney carriage and private
  hire licence.
- Have met the Council's Language proficiency requirements.
- 2.9 An assessment for language proficiency has been introduced. It is proposed that people that hold a recognised qualification that has been taught in English will meet this standard. For those that do not have a qualification, they will need to participate in an assessment process via an approved assessment centre subject to local availability.
- 2.10 The Private Hire Operator Conditions have been updated to reflect the revised records that need to be kept and the requirement to check the suitability of employees against the council's suitability criteria. The Private Hire Operator pre licensing requirements also now includes the requirement to provide a basic disclosure from the DBS (unless the applicant is also a licensed driver with Thurrock Council), with a fit and proper test being applied to the applicant.
- 2.11 The Hackney Carriage and Private Hire Vehicle specification and licence conditions remains unchanged at this time. A full review of this section of the policy will be undertaken next year, with consideration being given around the promotion of the use of electric and hybrid vehicles.
- 2.12 The current vehicle conditions allow for CCTV to be fitted at the Proprietors discretion. This policy does not change that position. A further report will be presented to the committee to consider if CCTV should be a mandatory requirement for all licensed vehicles, and will consider the guidance in the National Standards then.
- 2.13 The Vehicle Proprietor pre licensing requirements now includes the requirement to provide a basic disclosure from the DBS (unless the applicant is also a licensed driver with Thurrock Council), with a fit and proper test being applied to the applicant.

### 3. Issues, Options and Analysis of Options

- 3.1 The Council as a Licensing Authority must comply with the National Standards unless it has good reason not to do so. In order to meet the recommendation that all licensing authorities make publicly available a cohesive policy document that brings together all their procedures on taxi and private hire vehicle licensing the existing policies and procedures have been updated to reflect the requirements of the national standard.
- 3.2 Changes to Council policy will come into immediate effect for new licence applicants once the policy is adopted. Changes to suitability criteria around

criminal convictions will also be applied with immediate effect to existing licence holders. Changes around training requirements and record keeping will be applied to existing licence holders, with a reasonable period for implementation relevant to the requirements imposed.

- 3.3 Following Consultation, 2 response has been received these are attached in **Appendix B** for consideration.
- 3.4 No amendments have been made to the policy following the consultation responses.

#### 4. Reasons for Recommendation

- 4.1 After consideration of the consultation comments, the policy may be amended if the committee feels necessary.
- 4.2 Adoption of the policy is a Full Council function,

# 5. Consultation (including Overview and Scrutiny, if applicable)

- 5.1 Consultation on the proposed policy has been undertaken. All Hackney Carriage and Private Hire Drivers, Proprietors and Operators licensed by Thurrock Council were written to inviting them to view the draft policy, and to make any comments via the Councils online consultation portal.
- 5.2 Consultation has also been undertaken with other stakeholders such as disability access groups, safeguarding and transport professionals.
- 5.3 The draft policy has also been published on the Council's online consultation portal for comments by the public.
- 5.4 The consultation period ran from 30 July 2021 to 12 September 2021.

# 6. Impact on corporate policies, priorities, performance and community impact

6.1 This review will ensure the licensing service continues to be cost recovery where possible.

### 7. Implications

### 7.1 Financial

Implications verified by: Laura Last

**Management Accountant** 

There are no financial implications for Thurrock Council.

# 7.2 **Legal**

Implications verified by: Simon Scrowther

**Principal Lawyer** 

The granting of Licences is a legal function of the authority and the introduction of the national standards by the Department of Transport must be applied to the Council's policies and procedures unless there is good reason no to do so. The final policy will need to be adopted by Full Council.

## 7.3 **Diversity and Equality**

Implications verified by: Roxanne Scanlon

**Community Engagement and Project Monitoring Officer** 

The revision of the policy has been required by the Department for Transport national standards. A revised Community and Equality Impact Assessment should been undertaken before the final policy is published. There are no Diversity and Equality Implications at this stage.

7.4 **Other implications** (where significant) – i.e. Staff, Health, Sustainability, Crime and Disorder)

None

- 8. Background papers used in preparing the report (including their location on the Council's website or identification whether any are exempt or protected by copyright):
  - Statutory Taxi and Private Hire Standards.
  - IOL Guidance on determining the suitability of applicants and licensees in the hackney and private hire trades.

## 9. Appendices to the report

- Appendix A Taxi Licensing Policy
- Appendix B Consultation Responses for consideration.

## **Report Author:**

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